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WHITE HOUSE SITUATION ROOM

PAGE 01 OF 03 THE WHITE HOUSE 0003
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FM THE WHITE HOUSE

TO THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE DIRECTOR OF CENTRAL INTELLIGENCE
THE CHAIRMAN, JOINT CHIEFS OF STAFF

INFO THE VICE PRESIDENT

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SUBJECT: NEXT STEPS IN CENTRAL AMERICA

MY POLICIES FOR THE ACHIEVEMENT OF OUR GOALS IN CENTRAL AMERICA ARE THOROUGHLY ELABORATED IN PREVIOUS NSDDs. RECENTLY, AS AN ADJUNCT OF THESE POLICIES, I AUTHORIZED EFFORTS TO RENEW A HIGH LEVEL DIALOGUE WITH THE GOVERNMENT OF NICARAGUA. MY PURPOSES WERE TO DETERMINE WHETHER SUCH A DIALOGUE MIGHT FACILITATE PROGRESS TOWARD OUR FOUR BASIC GOALS FOR THE RELATIONSHIP AND ALSO TO EXPLORE WHETHER NICARAGUA MIGHT AGREE, OVER TIME, TO A REGIONAL ACCOMMODATION AS CONTAINED IN THE CONTADORA 21 POINTS. I CONTINUE TO BELIEVE THAT THESE EXCHANGES CAN BE OF VALUE. (S)

AS WE MOVE FROM PROCEDURAL TO SUBSTANTIVE ISSUES, OUR NEGOTIATOR, AMBASSADOR SHLAUDEMAN, SHOULD SEEK OVER TIME TO DEVELOP A CALENDAR OF RECIPROCAL STEPS WHICH IF AGREED IN TOTO BY THE CORE FOUR COUNTRIES AND NICARAGUA COULD FORM THE BASIS OF A MULTI-LATERAL TREATY. AS AMBASSADOR SHLAUDEMAN WORKS TOWARD THIS END,

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HE IS TO BE GUIDED BY CERTAIN PRINCIPLES. (S)

A. GLOBALITY: NO COMMITMENTS SHOULD BE MADE TO IMPLEMENT ANY STEP IN THE SEQUENCE OF RECIPROCAL STEPS UNTIL NEGOTIATIONS HAVE BEEN COMPLETED AND AGREEMENT REACHED ON ALL STEPS. (S)

B. LINKS TO CONTADORA: IT IS ESSENTIAL THAT OUR EFFORTS BE, AND BE SEEN TO BE, DIRECTLY RELATED TO THE CONTADORA PROCESS. SPECIFICALLY, IN ADVANCING POSITIONS WE MUST HAVE THE SUPPORT OF THE CONTADORA COUNTRIES AND IN PARTICULAR THE CORE FOUR. (S)

C. VERIFICATION: GIVEN THE "UNILATERAL ENFORCING NATURE" OF ANY AGREEMENT FOR US, BUT NOT FOR NICARAGUA, WE MUST ASSURE VERIFICATION PROVISIONS WHICH ARE EFFECTIVE AND WHICH THE CORE FOUR COUNTRIES INDICATE ARE COMPLETELY ACCEPTABLE TO THEM. (S)

D. PROTECTING THE U.S. POSITION IN CENTRAL AMERICA: WE MUST USE THE TALKS TO SAFEGUARD OUR STRATEGIC POLITICAL AND MILITARY POSITION IN CENTRAL AMERICA. SPECIFICALLY, WE SHOULD (1) TAKE NO ACTION WHICH WOULD INTERFERE WITH THE ABILITY OF THE U.S. MILITARY TO OPERATE, EXERCISE, OR RESPOND TO THE THREATS IN THE REGION FROM OR THROUGH NICARAGUA AND THREATS FROM THE SOVIETS OR CUBA NOT INVOLVING NICARAGUA; (2) KEEP CUBA, SOVIETS, AND THE U.N. OUT OF THE NEGOTIATING PROCESS; (3) ASSURE THAT INTERIM STAGES ARE TIME-LIMITED TO MAINTAIN OUR FLEXIBILITY AND ARE CONTINGENT UPON SATISFACTORY COMPLIANCE BY NICARAGUA; AND (4) ENSURE THAT THE TALKS ARE LIMITED TO CENTRAL AMERICA AND IN NO WAY IMPINGE ON U.S. TREATY OBLIGATIONS WITH, OR PRESENCE IN, PANAMA. (S)

AMBASSADOR SHLAUDEMAN IS FURTHER DIRECTED TO MAKE A SPECIAL EFFORT TO INCREASE THE REAL AND PERCEIVED INVOLVEMENT OF THE CORE FOUR COUNTRIES, SUCH AS BY SEEKING TO ESTABLISH REGULAR VISIBLE MEETINGS OF THE FOUR FOREIGN MINISTERS TOGETHER AT WHICH THE STATUS OF THE TALKS WOULD BE ASSESSED AND NEXT STEPS AGREED AS A VARIANT. PERHAPS CONTADORA "PERM REPS" COULD BE DESIGNATED

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TO MEET ROUTINELY AS A STANDING ADVISORY BODY. THESE ARE ONLY IDEAS. THE OBJECTIVE IS TO ESTABLISH A VISIBLE FUNCTIONING REGIONAL PROCESS OF MULTILATERAL DIPLOMACY. (S)

AT THE NEXT MEETING WITH NICARAGUAN REPRESENTATIVES, JULY 31-AUGUST 1, AMBASSADOR SHLAUDEMAN SHOULD PROCEED AS FOLLOWS:

(1) RAISE AND SEEK NICARAGUAN COMMENT ON AND AGREEMENT TO THE END-SITUATION OBJECTIVES DESCRIBED PREVIOUSLY IN THE JUNE 25-26 TALKS IN MANZANILLO. (S)

(2) SEEK NICARAGUAN AGREEMENT TO PURSUIT AND JOINT DEVELOPMENT OF A CALENDAR OF RECIPROCAL STEPS TO BE TAKEN BY THE CENTRAL AMERICAN AND CONTADORA NATIONS AND THE UNITED STATES THAT WOULD CREATE THE ENVIRONMENT FOR A SUCCESSFUL OUTCOME OF THE CONTADORA PROCESS. (S)

(3) DISCUSS THE METHODOLOGY BEHIND DEVELOPMENT OF A CALENDAR OF RECIPROCAL STEPS. DO NOT PROVIDE DETAILS OF SPECIFIC STEPS BEYOND THE DESCRIPTION OF CATEGORIES PREVIOUSLY PROVIDED. DO NOT STATE OR IMPLY THAT IMPLEMENTATION OF FIRST STEPS CAN BE BEGUN BEFORE NEGOTIATIONS ARE COMPLETED ON ALL STEPS. (S)

SIGNED**RONALD REAGAN**

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TO:

		ACTION	INFO	DATE	INITIAL
1	DCI		X	(3)	
2	DDCI		X	(2)	
3	EXDIR		X	(5)	
4	D/ICS	X (1)			
5	DDI				
6	DDA				
7	DDO		X	(6)	
8	DDS&T		X	(7)	
9	Chm/NIC				
10	GC				
11	IG				
12	Compt		X	(8)	
13	D/Pers				
14	D/OLL		X	(9)	
15	D/PAO				
16	SA/IA				
17	AC/DCI				
18	C/IPD/OIS				
19	C/LA/DDO	X (2)			
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Remarks

Executive Secretary
5 July 1984

Date

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THE WHITE HOUSE

WASHINGTON

July 3, 1984

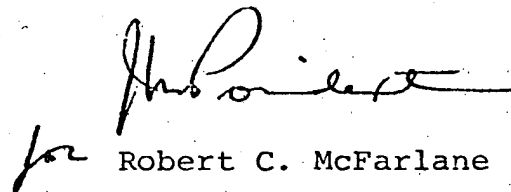
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MEMORANDUM FOR THE HONORABLE CASPAR W. WEINBERGER
The Secretary of Defense

SUBJECT: Increased Military Training and Exercises in
Central America (U)

Your June 27, 1984 outline of increased military activities in Central America has been approved. The increase in intelligence collection assets should be particularly useful in forecasting the anticipated guerrilla offensive in El Salvador. Proposals for increased security assistance for El Salvador and/or Honduras should be submitted as soon as possible. While it is hoped that the Congress will act shortly after the recess on our FY-84 supplemental, the President is, nonetheless, prepared to use his emergency authorities to provide this assistance, if necessary. (TS)

Given that the situation is relatively dynamic, it would be appreciated if this plan could remain flexible enough to allow for variations in scheduled activities. Through close coordination with the Department of State and the Director of Central Intelligence in this endeavor, we may be able to deter the Sandinistas from a more aggressive posture. We should ensure that appropriate members and committees of the Congress are apprised of the rationale for these activities and that a detailed public diplomacy effort is launched in support of our actions. (TS)


for Robert C. McFarlane

cc: The Honorable George P. Shultz
The Secretary of State

The Honorable William J. Casey
The Director of Central Intelligence

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THE WHITE HOUSE

WASHINGTON

July 21, 1984

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MEMORANDUM FOR THE HONORABLE GEORGE P. SHULTZ
The Secretary of State

THE HONORABLE CASPAR W. WEINBERGER
The Secretary of Defense

THE HONORABLE WILLIAM FRENCH SMITH
The Attorney General

THE HONORABLE DAVID A. STOCKMAN
The Director, Office of Management and Budget

THE HONORABLE WILLIAM J. CASEY ✓
The Director of Central Intelligence

GENERAL JOHN W. VESSEY, JR.
Chairman, Joint Chiefs of Staff

SUBJECT: Administration Actions in Support of our Central
American Initiative (U)

The President has directed a concerted Administration effort to achieve Congressional approval of several key actions critical to our Central American policy. He believes vital national security interests are at stake in these initiatives and he has instructed us to make every effort to secure their approval during this Congress. He has established the following actions as our top priorities: (C)

- Approval of the FY-84 Omnibus Supplemental with Central American funding intact.
- Approval of an acceptable FY-85 Foreign Assistance Authorization Bill containing our Jackson Plan provisions (Broomfield/Mathias versions).
- Approval of continued funding support for the Nicaraguan Democratic Opposition Forces. (C)

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Since achievement of these goals in the two brief Congressional sessions remaining before the election will require an extraordinary effort, I have asked Secretary Shultz to form a Special Interagency Task Force, headed by a senior official, to assist in this endeavor. We have agreed that the Task Force, in coordination with the White House Office of Legislative Affairs, will:

- Facilitate and direct Administration efforts.
- Evaluate policy consequences of any compromise proposals.
- Be comprised of representatives from State, AID, DOD, CIA, NSC, OMB, and White House legislative affairs.
- Act as an interagency coordination center for all activities undertaken in support of the legislation. (C)

The planning summary at Tab A reflects the legislative status and addresses priorities for the three-week Congressional session beginning July 23, 1984. This summary supports the priorities directed by the President and is designed to be used by the Interagency Task Force and Administration policy officials in guiding our actions. (C)

The draft public diplomacy/legislative ACTION PLAN at Tab B is intended to serve as an initial point of departure for planning by the task force. By close of business Monday, July 23, the Task Force should complete an assessment of this draft, and validate/delineate agency and individual responsibilities. The completed action plan should then be forwarded to the White House for approval. After clearance to proceed, updates of the approved plan, based on actions completed and new initiatives as they are developed, should be forwarded on a daily basis. Where speakers, publications, and/or resources are required, liaison should be effected with the Interagency Office of Public Diplomacy for Latin America (S/LPD). (C)

FOR THE PRESIDENT:


Robert C. McFarlane

cc: The Vice President

Attachments

Tab A - Legislative Summary

Tab B - Public Diplomacy/Legislative ACTION PLAN

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CENTRAL AMERICA/FOREIGN ASSISTANCE LEGISLATIVE PRIORITIES AND OBJECTIVES
FOR NEXT THREE WEEK CONGRESSIONAL SESSION BEGINNING JULY 23

- A. Consensus view that FY 1984 Regular (Omnibus) Supplemental with Central American Funding should be highest Foreign Assistance legislative priority for next session (See Tab A):
- o Seek favorable full House Appropriations committee action on Supplemental during as soon as possible.
 - o Seek favorable and prompt House floor action and passage.
 - o Seek Senate Appropriations Committee action as soon as House passage occurs and obtain Senate passage and conference action before the August recess if possible.

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- B. Make second legislative priority for this next three-week session Senate action on the FY 1985 Foreign Assistance Authorization and focus efforts for Nicaragua on preserving program and funding for FY 1985 (See Tab B and C):
- o Accept apparent political reality that legislative relief from FY 1984 ceiling for Nicaragua program is not achievable.
 - o Focus effort (beginning immediately) on preserving program and funding for FY 1985
 - o Accept current Senate plan to consider FY 1985 Intelligence Authorization after August recess.
 - o Consider effort to avoid any House action on FY 1985 Intelligence Authorization during this next session.
 - o Continue to seek Senate action on FY 1985 Foreign Assistance Authorization with Jackson Plan as second legislative priority for this session.
- C. Consensus view that no further action should be sought on FY 1985 Foreign Operations Appropriations during this three-week legislative session (See Tab D).

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AID FOR CENTRAL AMERICA: FY 1984 SUPPLEMENTAL APPROPRIATIONSSTATUS

Foreign Assistance:
(\$ in millions)

Central America.....
Other.....
Total.....

Total Req.	Urgent Suppl. Enacted	Regular Supplemental		
		Remaining Req.	House Subcmte.	Senate Subcmte.
627	62	565	270	565
346	7	339	0	405
973	69	904	270	970

Regular Supplemental Status

House: Foreign Operations Subcommittee completed mark-up on June 7.

Other Subcommittees have all completed mark-up.

Full Appropriation Committee:

- scheduled mark-up for June 19 presumably to force Administration position.
- Administration objected to \$1.4B in domestic funding above request and to shortfall in foreign aid.
- mark-up was then deferred.

Schedule: - no known schedule for full Committee or floor action.
- expect full committee and floor action on some form of omnibus supplemental before August recess.

Senate: Foreign Operations Subcommittee completed mark-up on June 22.

Other Subcommittees have not marked-up.

Schedule: expect subcommittees to mark-up prior to August recess and await House passage.

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OBJECTIVES DURING NEXT THREE-WEEK SESSION BEGINNING JULY 23

- o Give highest overall foreign assistance legislative priority to obtaining the largest possible supplemental for Central America before the recess in order to:
 - (1) meet needs for Central America; and
 - (2) to establish higher foreign aid baseline amounts for an FY 1985 continuing resolution.
- o Seek favorable full House Appropriations Committee action on Supplemental during as soon as possible.
- o Seek favorable and prompt House floor action and passage.
- o Seek Senate Appropriations Committee action as soon as House passage occurs and obtain Senate passage and conference action before the August recess if possible.
- o Build on Congressional support for popular domestic programs (Child Nutrition, WIC (Aid to Women, Infants and Children), Training and employment) in supplemental which will not be able to spend supplemental funds unless enacted before September.

ACTIONS

- o White House to indicate (or reaffirm) priority of FY 1984 Regular Supplemental to Senate leadership and House GOP leadership.
- o White House to "work with" House Democratic leadership to seek early action.
- o OMB to establish domestic program consequences if not prompt action on Regular Supplemental.
- o State/AID/DOD (Schneider lead) joint briefing to be presented on the Hill identifying importance and inter-relationship of military and economic assistance components of package.
- o State to prepare contact list and scenario.
- o State to do vote count.

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TAB B

1

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AID FOR CENTRAL AMERICA: NICARAGUA PROGRAM

STATUS

FY 1984 Nicaragua Program Funding

Enacted in FY 84
\$24M Ceiling

FY 1984 URGENT SUPPLEMENTAL (\$ in millions)		
Request	House Action	Senate Action
+21	Zero funding with express prohibition	Receded to zero fund- ing with no language

FY 1985 Nicaragua Program Funding

FY 1984 Authorization (\$ in millions)				
President's Request	HPSCI	SSCI	House	Senate
28	-0- with pro- hibition	28 with some restric- tions	No action	No Action

Program Status

- o CIA funds (limited by the FY 1984 Intelligence Authorization and FY 1984 Defense Appropriations acts to \$24 million in FY 1984) are fully committed.
- o FDN and ARDE could probably "muddle through" until the end of FY 1984 at a reduced pace of operations and with some pain. Current level of activity requires additional 1984 funds.
- o Success of FDN and ARDE efforts to acquire private funds from other donors is unclear; probably insufficient to support current activities.

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FY 1984 Supplemental Status

- o The FY 1984 supplemental request for an additional \$21 million was rejected by the House (241-177). The Senate acceded to zero funding with deletion of all references to Nicaragua in the Supplemental Act.
- o Technically, FY 1984 supplemental request of \$21 million is still pending.

Schedule:

- o No action scheduled.

FY 1985 Request Status

- o The FY 1985 budget request of \$28 million has been authorized by the Senate Committee (SSCI), but was zeroed by the House Committee (HPSCI).
- o Authorization Schedule:
 - oo House floor action scheduled for the week of July 23rd, but may be postponed for one week or longer.
 - oo Senate floor action not being pursued by Goldwater; not likely before September; earlier action requires waiver or expedited action by SASC (Tower), which has bill until August 6, under sequential referral.
- o FY 1985 Appropriations Schedule:
 - oo House Defense Appropriations Subcommittee has not yet acted; could mark-up during three-week session.
 - oo Senate Defense Appropriations Subcommittee has not yet acted; could mark-up during three-week session.

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o Comments:

- oo The first forcing event may be requirement for conference agreement on the FY 1985 Continuing Resolution (CR) rather than the regular Intelligence Authorization or Defense Appropriations bills.
- oo The House is likely to insist on zero funding or strict limits in the CR.
- oo Nominal baseline for FY 1985 CR is \$24 million (vice Administration request of \$28 million).

OBJECTIVES DURING NEXT THREE-WEEK SESSION BEGINNING JULY 23

- o Accept apparent political reality that legislative relief from FY 1984 ceiling for Nicaragua program is not achievable.
- o Focus effort (beginning immediately) on preserving program and funding for FY 1985.
- o Accept current Senate plan to consider FY 1985 Intelligence Authorization after August recess.
- o Consider effort to avoid any House action on FY 1985 Intelligence Authorization during this next session.

ACTIONS

- o State in consultation with NSC, White House/LA arrange an intensive schedule of briefings of selected House members on the program, its status, and results.
- o State in consultation with NSC, White House/LA develop strategy and support to prevent termination or prohibition language in FY 1985 Continuing Resolution, recognizing potential that CR may likely be first vehicle forcing resolution of issue.
- o NSC and State implement public affairs strategy to gain public and congressional support.
- o State (with CIA as appropriate) to consult with Senate leadership, House GOP leadership, SSCI, to inform of intention re Nicaragua and to seek advice.

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- oo Also, Senate Appropriations Committee (Foreign Operations), Senate Appropriations Committee (Hatfield) when appropriate.
- o State and White House/LA approach House Democratic leadership, HPSCI as determined by above consultation.
- o White House/OMB to anticipate eventuality of resolution of issue being in CR Conference and dilemma which the Administration and the President may face with House Democrat charges of "holding the government hostage" for illegal Nicaragua funds.

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TAB C

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TAB C

AID FOR CENTRAL AMERICA: FY 1985 AUTHORIZATION LEGISLATION

STATUS

Foreign Assistance:
(\$ in millions)

Central America.....
Other.....

Total.....

House Request	House Passed	Senate Foreign Rel. Committee	Mathias Amend.	Potential Senate
1,255	1,211	0	1,255	1,255
11,958	11,783	12,321	0	12,321
13,213	12,994	12,321	1,255	13,576

House:

Passed on May 10, with Broomfield version of Central America provisions and with bill generally acceptable to Administration.

Senate:

Foreign Relations Committee reported a regular foreign aid authorization bill on April 18

- without Central America legislation
- with punitive restrictions on Turkey and other troublesome provisions.

Comments:

- o Mathias to offer Central America legislation (as separate Title) acceptable to the Administration.
- o Stennis (privately) and Lugar have agreed to sponsor favorable amendment on Turkish aid; Senator Byrd will not play a lead role but will apparently vote with the Administration.
- o Senator Baker has encouraged Chairman Percy to secure enough prior agreements (satisfactory to Administration) so as to limit floor debate to two days.

Schedule: -- no announced Senate schedule
-- expect Percy to attempt to achieve Senate consideration before August recess.

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OBJECTIVES DURING THREE-WEEK BEGINNING JULY 23

- o Continue to seek Senate action on FY 1985 Foreign Assistance Authorization with Jackson Plan as second legislative priority for this session.
- o Decide early in the session the desirability of floor action based on:
 - prospects for favorable passage of Turkey amendment.
 - threat of other objectionable amendments.
 - resolution of issue regarding seeking FY 1984 relief for Nicaragua program.
- o Evaluate options (if no Senate action this session) for Congressional endorsement of the legislative provisions of the Jackson Plan including:
 - (1) Continuing to press for enactment of an overall authorization bill encompassing Central America provisions after August recess; or
 - (2) Supporting passage of a separate Jackson Plan bill dealing only with Central America; or
 - (3) Attempting to incorporate desirable features in the September-enacted continuing resolution.

ACTIONS

- o State/AID/DOD (Schneider lead) joint briefing to be presented on the Hill identifying importance and inter-relationship of military and economic assistance components of package.
- o As required (as appropriate) White House to reaffirm with Senate leadership desire for Senate action on Foreign Assistance Authorization.
- o State to continue effort to work with Mathias for favorable Central America Amendment.
- o State to confirm sponsors for favorable Turkey/Greece amendment (especially Democrats).
- o State to assess threat of other objectionable amendments.

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TAB D

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TAB D

AID FOR CENTRAL AMERICA: FY 1985 APPROPRIATIONS

STATUS

Foreign Assistance:*
(\$ in millions)

Central America.....
Other.....
Total.....

<u>Request</u>	<u>House Subcommittee</u>	<u>Senate Full Committee</u>
1,255	No Action	1,255
<u>12,860</u>	No Action	<u>13,190</u>
14,115		14,445

* Excludes EXIM Bank

House:

Foreign Operations Subcommittee has taken no action.

Schedule: -- No announced schedule for Foreign Operations Subcommittee
-- Long not anxious to mark-up and will likely wait for Authorization Conference.

Senate:

Foreign Operations Subcommittee completed mark-up on June 22.

Full Appropriations Committee completed mark-up on June 26.

Schedule: -- No announced schedule for Senate floor
-- Senate nominally awaits House action and this is current intent of Senator Baker and Chairman Kasten.

OBJECTIVES DURING NEXT THREE-WEEK SESSION BEGINNING JULY 23

- o Seek no further action by House or Senate during this session.

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Public Diplomacy/Legislative Action Plan

<u>Timing</u>	<u>Event</u>	<u>Action</u>
Week of July 23	Distribution of "Nicaragua Military Buildup Support for Subversion" (green book) to: - all members of Congress - major newspapers, columnists, universities, and think-tanks	State/H State/S/LPD
	Pres Duarte w/Pres Reagan (Jul 23, 1100) Duarte meet w/Congressional Groups	NSC-North State/ARA/H
	Secretary Shultz op-ed on need for Congressional action on Central America	State/ARA
	Kissinger Commission members op-ed	State/ARA
	Amb Kirkpatrick Speech on Cent Am	State/S/LPD
	Jim Baker Interview CBN - (July 25)	State/S/LPD
	Amb Middendorf op-ed on Nicaragua	State/S/LPD
	Republican Leadership mtg w/President - present need for legislative passage--discuss strategy (Jul 24)	Oglesby
	Congressional briefs by GEN Gorman: - HFA Barnes' Subcommittee on Western Hemisphere (Jul 25) - mtgs w/Caucus Groups (Jul 25) - mtg w/House Leadership (?)	DOD/Oglesby/ North
	Former Cuban political prisoners to DC - Outreach mtg on July 25 - Press availability	OPL State/S/LPD
	Release of WH Digest, Castro's Cuba: "A Model of Arrested Development"	State/S/LPD OPL
	Release of "Internal Repression in "Nicaragua" (Part 3 of green book)	State/S/LPD

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<u>Timing</u>	<u>Event</u>	<u>Action</u>
Week of July 23 (cont'd)	Duarte Press Conference in San Salvador w/captured arms	State/ARA
	Initiate contact w/members and prepare vote projection on support for Mathias/ Bloomfield	State/H/ARA (Task Force)
	Identify specific members for contact by Administration officials and follow-up	Oglesby/ State/H
	Bipartisan White House breakfast for key members of Congress, Senior Administra- tion officials, and Kissinger Commission representatives	Oglesby/ McFarlane
	Council of the Americas event with Presidential drop-by (Friday, Jul 27)	State/S/LPD NSC/OPL
Week of July 30	Press activity for priests expelled from Nicaragua	State/S/LPD
	Op-ed piece on Nicaragua Catholic Church vs. Sandinistas	State/S/LPD
	Press activity for former Cuban prisoners	State/S/LPD
	Motley/Reich/Abrams op-ed	State/ARA/HA/ S/LPD
	Justice/DEA press activity re Nicaraguan drug connection	State/ARA/ Justice
	Arrange Executive Branch briefings to policy committee, caucus, etc. of both houses (similar to earlier Rm 208 briefings). Selective inclusion of Amb Pickering and Negroponte	State/H/ARA/ NSC
Week of Aug 6	Continue Executive Branch briefings	State/H/ARA NSC
	Narrow focus of member contact and continue follow-up	Oglesby/ State/H

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3	EXDIR		✓		
4	D/ICS	✓			
5	DDI				
6	DDA				
7	DDO	✓			
8	DDS&T				
9	Chm/NIC				
10	GC				
11	IG				
12	Compt				
13	D/Pers				
14	D/OLL		✓		
15	D/PAO		✓		
16	SA/IA		✓		
17	AG/DCI				
18	C/IPD/OIS				
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SUSPENSE _____

Date

Remarks

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Executive Secretary

6/26/84

Date

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THE WHITE HOUSE

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June 25, 1984

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MEMORANDUM FOR THE HONORABLE GEORGE P. SHULTZ
The Secretary of State

THE HONORABLE CASPAR W. WEINBERGER
The Secretary of Defense

THE HONORABLE WILLIAM J. CASEY
The Director of Central Intelligence

THE HONORABLE JEANE J. KIRKPATRICK
The United States Representative
to the United Nations

GENERAL JOHN W. VESSEY, JR.
Chairman, Joint Chiefs of Staff

SUBJECT: Central America: NSPG Meeting of June 25, 1984 (S)

Following the meeting of the National Security Planning Group on June 25, 1984, the following actions are directed:

The Secretary of State will continue the meeting now underway with Nicaragua in the context of the reaffirmation of our four goals as stated in NSDD 124 (genuine implementation of democracy; verified end to export of subversion; verified removal of Soviet bloc/Cuban personnel; verified reduction of Nicaraguan military forces to regional parity) and for the purpose of supporting the attainment of a regional settlement which meets the twenty-one Contadora objectives. The content of US substantive participation with Nicaragua will be to invite the views of Nicaragua on our objectives as discussed with the Core Four countries and as agreed within the interagency community. No document should be tabled. (S)

The Secretary of State is requested, by COB Tuesday, June 26, to submit proposals for diplomatic procedures and actions which will help reinvigorate the efforts of the Central American Core Four

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Guatemala) to obtain a Contadora treaty which simultaneously complements the Contadora treaty which simultaneously provides for effective twenty-one objectives and which provides for effective verification. For example, the US might encourage one Contadora country to convene a conference in which the US participates with the Core Four to improve the current draft of the Contadora treaty. The US might take other diplomatic actions to help guarantee a truly effective Contadora treaty which meets all the security needs of the friendly Central American countries. (S)

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The Secretary of State is requested to submit proposals for expanded communications and public diplomacy efforts to obtain the resources requested from the Congress including full funding for the FY 1984 supplemental on Central America. (The anti-Sandinista program will be treated in separate correspondence.) This proposal should include the involvement of the President, US officials, and democratic leaders from Central American governments, political parties, trade unions, civic and religious organizations, persons who might visit the US, mental and private institutions such as countries (with special attention to Mexico) in order to tell the truth about the struggle between the forces of democracy and communism. (S)

Ronald Reagan

cc: The Vice President

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Executive Secretary
23 April 1984

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D/ Executive Secretary
7 March 84

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THE WHITE HOUSE

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WASHINGTON

March 6, 1984

MEMORANDUM FOR THE HONORABLE GEORGE P. SHULTZ
The Secretary of State

Executive Registry

84- 1113

SUBJECT: Legislative Action on Central American
Issues (S)

Our Central American policy appears headed for increasing difficulty in the Congress. Last week's House Subcommittee mark-up of our Jackson Plan legislation portends serious problems with other, even more controversial, matters. (S)

As seen here, there are three important legislative issues which are critical to our strategy:

- Emergency Security Assistance for El Salvador must be depicted as a means of preserving the option for Congress to act later on the Jackson Plan. A collapse in El Salvador would preclude any effect the Jackson Plan would have when enacted. The President concurs with your proposal to include this funding as an amendment to the Emergency Assistance for Africa Bill once it moves to the Senate. If favorable action is not taken on this by March 23, we should proceed to provide emergency assistance through other discretionary authorities. (S)
- Funding for the Nicaragua Opposition. The Congress needs to see our request for funds to support the Nicaraguan freedom fighters in the context of our overall objectives in the region. The President has agreed that these resources should be sought through supplemental appropriations language on the Emergency Energy Assistance Bill after the legislation moves to the Senate. (S)
- The Jackson Plan, within which there are two substantive components of immediate concern: certification and military aid levels for El Salvador. While the compromise language on conditionality, which has been negotiated with Congressman Fascell's staff, may be acceptable as a final bottom line, it gives us no room for maneuver/leverage with the Appropriations Committees. We should, therefore, seek to better our position as much as possible on this issue before the bill is voted out of committee. We must preserve the President's discretionary authority and continue to seek the resource levels we have proposed. It should be made explicit that the President will hold the Congress publicly accountable for an adequate response to his bi-partisan initiative. (S)

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The President and White House staff are prepared to lend every possible assistance to your efforts and those of Ken Dam in marshaling support for our programs. We believe it is important to demonstrate Administration solidarity and the President's personal concern for success on these issues. To this end, the President has directed that we should proceed as follows: (S)

- On Tuesday, March 6, the President met in the Oval Office at 0945 with Senator Kasten to discuss the Central America package. We should now proceed to meet at the White House with the eight leaders of the HFAC, HAC, SFRC and SAC. If necessary, a separate meeting should be arranged with Dante Fascell and Bill Broomfield.
- The full time services of an advocate for our cause to supplement the work of Ken Dam is essential. Nick Brady has agreed to serve in this capacity through the crucial votes on these issues.
- The President is considering making a major foreign policy address within a month's time--a significant portion of which will be devoted to our Central American strategy and the role of the Congress in its success.
- We need to have a series of coordinated op-ed pieces, speeches, and media appearances from high-level Administration officials which will focus public attention on our cause and the legislation. We should seek the same kinds of support from the members of the National Bipartisan Commission.
- Faith Whittlesey has been asked to revitalize her earlier effort with other concerned groups and to coordinate her endeavors with Otto Reich in your public diplomacy office.
- We should invite our Central American Ambassadors (starting with Tom Pickering) in for a publicized meeting with the President over the course of the next several weeks. We would then have them brief the White House press corps and consult with Congressional members and committees.
- To further portray White House concern in these matters and avail ourselves of the sophisticated briefing and media capabilities we have incorporated in Room 208, OEOR, we will: (S)

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- Commencing on Wednesday, March 14, invite key Congressional leaders to the first regular "bi-weekly Central America update" in Room 208 of the OEOB. At each session, we would schedule a high-level speaker (yourself, Secretary Weinberger, Bill Casey, General Vessey, General Gorman, Ambassador Shlaudeman, Tony Motley, etc.) to talk for 15 to 20 minutes on key issues and describe our policy/operational responses. The sessions should take less than one hour every two weeks. An occasional Presidential "drop by" will be planned.
- On Friday, following each update briefing, we will produce a written classified update which could be used by supportive Members as a "guide" in contending with less "friendly" colleagues.
- On the following Monday, we shall distribute an unclassified version of the "update" to all Members as a courtesy and to assist in educating on the issues. Talking points can be included for use in constituent fora.
- Similar, lower-level briefings will be scheduled for key Congressional staff members in the 208 OEOB facility.

By conducting such an intensive program between now and June/July, when we expect action on the three legislative issues, we will signal high White House involvement. Your assistance in developing presentations, list of participants, and in providing material for the briefings would be much appreciated. (U)

FOR THE PRESIDENT:


Robert C. McFarlane

cc: Caspar W. Weinberger
David A. Stockman
William J. Casey
Jeane J. Kirkpatrick
James A. Baker, III
M. B. Oglesby
General John W. Vessey, Jr.

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Executive Secretary

22 February 1984

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THE WHITE HOUSE

WASHINGTON

February 21, 1984

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MEMORANDUM FOR THE HONORABLE GEORGE P. SHULTZ
The Secretary of State

THE HONORABLE CASPAR W. WEINBERGER
The Secretary of Defense

THE HONORABLE WILLIAM J. CASEY
The Director of Central Intelligence

GENERAL JOHN W. VESSEY, JR.
Chairman, Joint Chiefs of Staff

SUBJECT: Central America Legislative Strategy -- Additional
Funding for Nicaraguan Democratic Opposition
Forces (TS/S)

This afternoon I forwarded to the Congress our legislation to implement the recommendations of the National Bipartisan Commission on Central America (NBCCA). I have also reviewed and endorse the legislative and public diplomacy strategy for achieving Congressional approval. (C)

Pursuant to our discussion at this morning's NSPG meeting, our approach to the Congress on the NBCCA legislation must also focus on obtaining sufficient funding to carry on our Nicaraguan democratic opposition program throughout FY-84. Not only is this course of action specified in NSDD-124, it is imperative if our increased assistance is to have a positive impact when it is available. We must make this a matter of highest priority as we consult with Congress in building support for the Jackson Plan. Increased resources of \$14M for this endeavor are essential to continue these activities and prevent a major foreign policy reversal. I am determined that this program should continue. (TS/S)

Secretary Shultz and Director Casey should take the lead in presenting our case to the relevant Congressional members and committees on this issue. A concerted effort must be made by all Administration spokesman to explain the necessity of this program and its value in achieving our objectives--not only in the region, but worldwide as well.

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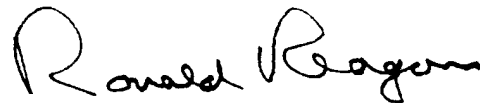
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The Legislative Strategy Group under Jim Baker should determine the proper legislative instrument for obtaining these funds. The State Department should incorporate this effort within our overall strategy to obtain approval for legislation implementing the NBCCA recommendations. Secretary Shultz should draft, by March 8, 1984, a report responsive to Section 109 of the FY-84 Intelligence Authorization Act. The report should emphasize the necessity of this program in achieving a negotiated settlement in the region. All our efforts in the weeks ahead must make it clear that the Jackson Plan legislation and the resistance program are essential to U.S. national interests. (TS)



CC: The Vice President
William French Smith
Edwin Meese III
David Stockman
Jeane J. Kirkpatrick
James A. Baker III
Robert C. McFarlane

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EXECUTIVE SECRETARIAT

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Executive Secretary

6/27/84

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Executive Secretary

6/26/84

Date

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THE WHITE HOUSE

WASHINGTON

Executive Registry

84- 2810

June 25, 1984

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MEMORANDUM FOR THE HONORABLE GEORGE P. SHULTZ
The Secretary of State

THE HONORABLE CASPAR W. WEINBERGER
The Secretary of Defense

THE HONORABLE WILLIAM J. CASEY
The Director of Central Intelligence

THE HONORABLE JEANE J. KIRKPATRICK
The United States Representative
to the United Nations

GENERAL JOHN W. VESSEY, JR.
Chairman, Joint Chiefs of Staff

SUBJECT: Central America: NSPG Meeting of June 25, 1984 (S)

Following the meeting of the National Security Planning Group on June 25, 1984, the following actions are directed:

The Secretary of State will continue the meeting now underway with Nicaragua in the context of the reaffirmation of our four goals as stated in NSDD 124 (genuine implementation of democracy; verified end to export of subversion; verified removal of Soviet bloc/Cuban personnel; verified reduction of Nicaraguan military forces to regional parity) and for the purpose of supporting the attainment of a regional settlement which meets the twenty-one Contadora objectives. The content of US substantive participation with Nicaragua will be to invite the views of Nicaragua on our objectives as discussed with the Core Four countries and as agreed within the interagency community. No document should be tabled. (S)

The Secretary of State is requested, by COB Tuesday, June 26, to submit proposals for diplomatic procedures and actions which will help reinvigorate the efforts of the Central American Core Four

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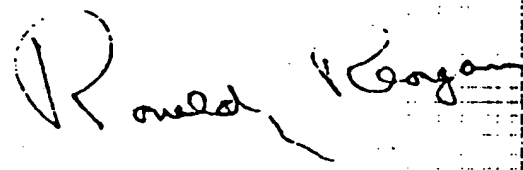
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Honduras, El Salvador, Costa Rica and Guatemala) to obtain a Contadora treaty which simultaneously implements the Contadora twenty-one objectives and which provides for effective verification. For example, the US might encourage one Contadora country to convene a conference in which the US participates with the Core Four to improve the current draft of the Contadora treaty. The US might take other diplomatic actions to help guarantee a truly effective Contadora treaty which meets all the security needs of the friendly Central American countries. (S)

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cc: The Vice President

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Sec. Shultz

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Sec. Weinberger

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Dir. Cooney

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Amb. Kirkpatrick

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Gen. Vessey

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